

Office of the Governor of Guam

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Felix P. Camacho Governor

Michael W. Cruz, M.D. Lieutenant Governor

1 MAY 2009

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The Honorable Judith T. Won Pat, Ed.D. Speaker *Mina' Trenta Na Liheslaturan Guåhan* 155 Hessler Street Hagåtña, Guam 96910

Dear Speaker Won Pat:

Transmitted herewith is Bill No. 1(2-S) "AN ACT TO *AMEND* ARTICLE 8 OF CHAPTER 51 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM TO ISSUE BONDS FOR THE PURPOSE OF FINANCING FACILITIES OF THE SOLID WASTE MANAGEMENT SYSTEM, AND APPROVING THE TERMS AND CONDITIONS OF THE ISSUANCE OF ONE (1) *OR* MORE SERIES OF SUCH BONDS PURSUANT TO SUCH ARTICLE TO PAY THE COSTS OF A NEW LANDFILL AND THE CLOSURE OF THE ORDOT DUMP AND RELATED SYSTEM COSTS; TO *AMEND* §24102(f) AND 24103 OF ARTICLE 1 OF CHAPTE 24 OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE VALUATION OF PROPERTY SUBJECT TO REAL PROPERTY TAXATION; AND TO *AMEND* §1512.1 OF CHAPTER 1 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE ISSUANCE OF BONDS TO FINANCE CERTAIN GENERAL FUND EXPENSES" which was signed into law on April 2, 2009 as **Public Law 30-7.**

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FELIX P. CAMACHO I Maga'låhen Guåhan Governor of Guam

Attachment: copy of Bill

Won Pat. Ed. D. May 11,2009 Date Time Received by

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (SECOND) Special Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 1 (2-S), "AN ACT TO AMEND ARTICLE 8 OF CHAPTER 51 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM TO ISSUE BONDS FOR THE PURPOSE OF FINANCING FACILITIES OF THE SOLID WASTE MANAGEMENT SYSTEM. AND APPROVING THE **TERMS** AND CONDITIONS OF THE ISSUANCE OF ONE (1) OR MORE SERIES OF BONDS PURSUANT TO SUCH ARTICLE TO PAY THE COSTS OF A NEW LANDFILL AND THE CLOSURE OF THE ORDOT DUMP AND RELATED SYSTEM COSTS; TO AMEND §24102(f) AND §24103 OF ARTICLE 1 OF CHAPTER 24 OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE VALUATION OF PROPERTY SUBJECT TO REAL PROPERTY TAXATION; AND TO AMEND §1512.1 OF CHAPTER 1 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE ISSUANCE OF BONDS TO FINANCE CERTAIN GENERAL FUND EXPENSES", was on the 1st day of April, 2009, duly and regularly passed.

Attested

JUDITH T. WON PAT, Ed.D. Speaker

TINA ROSE MUÑA BARNES Legislative Secretary

This Act was received by I Maga'lahen Guåhan this _____ day of Argune, 2009, at

10 o'clock A.M.

Assistant Staff Officer

Assistant Staff Office Maga'lahi's Office

FELIX P. CAMACHO I Maga'lahen Guåhan

Public Law No. **30-7**

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (SECOND) Special Session

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Bill No. 1 (2-S)

As amended on the Floor.

Introduced by:

Committee on Rules, Natural Resources, Federal, Foreign, and Micronesian Affairs By request of *I Maga'lahen Guåhan* in accordance with the Organic Act of Guam.

AN ACT TO AMEND ARTICLE 8 OF CHAPTER 51 OF TITLE 10, **GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM TO ISSUE BONDS FOR THE PURPOSE** OF FINANCING FACILITIES OF THE SOLID WASTE MANAGEMENT SYSTEM, AND APPROVING THE TERMS AND CONDITIONS OF THE ISSUANCE OF ONE (1) OR MORE SERIES **OF BONDS PURSUANT TO SUCH ARTICLE TO PAY THE COSTS** OF A NEW LANDFILL AND THE CLOSURE OF THE ORDOT **DUMP AND RELATED SYSTEM COSTS; TO AMEND §24102(f)** AND §24103 OF ARTICLE 1 OF CHAPTER 24 OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE VALUATION OF **PROPERTY SUBJECT TO REAL PROPERTY TAXATION; AND TO** AMEND §1512.1 OF CHAPTER 1 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE ISSUANCE OF BONDS TO FINANCE CERTAIN GENERAL FUND EXPENSES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. §51802 of Article 8 of Chapter 51 of Title 10, Guam Code
Annotated, is hereby *amended* to read as follows:

4 "§51802. Definitions. The following terms wherever used or
5 referred to in this Article or in any indenture entered into pursuant hereto
6 (except to the extent modified therein in accordance with this Article) shall

have the following meanings, respectively, unless a different meaning appears from the context:

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Bonds means an instrument of indebtedness, whether in 3 (a) the form of bonds, notes or another such instrument, issued by the 4 5 government and providing for repayment of the principal amount of the indebtedness, plus interest, over a specified timeframe. 6 Bondholder or holder of bonds, or any similar term, 7 (b)8 means any person who *shall* be: the bearer of any outstanding bond or bonds 9 (1)registered to bearer or not registered; or 10 11 (2)the registered owner of any such outstanding bond or bonds which shall at the time be registered other than to 12 13 bearer. 14 (c) Department means the Department of Public Works, acting on behalf of the government of Guam. 15 Director means the Director of the Department of Public (d)16 Works. 17 Guam Solid Waste Management and Litter Control Act 18 (e) means Chapter 51 of Title 10 of the Guam Code Annotated. 19 20 (f)Indenture means an agreement pursuant to which bonds 21 are issued, regardless of whether such agreement is expressed in the form of a certificate of the Governor of Guam (I Maga'lahen Guåhan) 22 or by other instrument. 23 Organic Act means the Organic Act of Guam, as 24 (g) amended, and in effect on the effective date of this Article (Title 48, 25 §1421 et seq. of the United States Code). 26

(h) *Person* includes any individual, firm, corporation, association, partnership, trust, business trust *or* receiver *or* trustee *or* conservator for any thereof, and also includes the United States, Guam *or* any public corporation, political subdivision, city, county *or* district *or* any agency *or* instrumentality of the United States *or* of Guam.

 (i) *Pledged revenue* means any revenue of the system and any General Fund revenue, including any Section 30 revenue, pledged to the payment of bonds.

9 (j) *Rates, fees and charges* means all rates, fees and charges 10 (including tipping fees, residential pick-up fees, collection fees, self-11 drop fees and all other solid waste management service charges), 12 received *or* receivable by *or* on behalf of the Department for 13 providing solid waste management services.

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(k) *Revenue of the system* means all gross income and other 14 amounts received by or on behalf of the Department as revenues of 15 any kind from the ownership or operation of any part of the system, 16 including all rates, fees and charges received by the Department, and 17 all proceeds of insurance or grants covering business interruption loss 18 (and related losses and expenses) relating to the system, and all other 19 20 income and revenue howsoever derived by the Department from the ownership or operation of, or arising from, the system, together with 21 all interest, profits or other income derived from the investment of 22 amounts in the Solid Waste Operations Fund, to be deposited to the 23 Solid Waste Operations Fund in accordance with §51833, Title 10, 24 25 Guam Code Annotated.

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(1) Section 30 revenue means revenues derived by the government of Guam under Section 30 of the Organic Act (Title 48, §1421h of the United States Code).

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(m) Solid Waste Operations Fund means the fund by that name established pursuant to §51118(f), Title 10, Guam Code Annotated.

System means the solid waste management system, now 7 (n) 8 or hereafter existing, owned and/or operated by the Department or its contractors, agents or subcontractors, including, but not limited to, 9 landfills (whether closed or open and including Ordot Dump), transfer 10 stations, recycling facilities, collection trucks, appurtenant equipment 11 such as scales, ground water monitoring equipment and pollution 12 13 control equipment, and administrative facilities supporting the provision of solid waste management services, including facilities for 14 payroll, billing and collections. 15

16 (o) System operation and maintenance costs means such
17 reasonable and necessary current expenses of the Department, paid or
18 accrued, for operation, maintenance and repair of the system,
19 including, without limiting the generality of the foregoing:

20 (1) legal and overhead expenses of the Department
21 directly related and reasonably allocable to the administration
22 of the system;

(2) fidelity bond and insurance premiums appertaining
to the system *or* a reasonably allocable share of a premium of
any blanket bond *or* policy pertaining to the system;

1 (3) contractual services, professional services, salaries, 2 administrative expenses, and costs of labor appertaining to the 3 system; and

(4) the costs incurred in the collection of all *or* any part of the revenues.

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(p) United States means the United States of America."

Section 2. §51803 of Article 8 of Chapter 51 of Title 10, Guam Code
Annotated, is hereby *amended* to read as follows:

Power to Incur Indebtedness. I Maga'lahen Guåhan, 9 "\$51803. through the agency of the Guam Economic Development Authority pursuant 10 to \$50103(k), Title 12, Guam Code Annotated, and with the approval of I 11 12 Liheslaturan Guåhan by statute, has the power and is hereby authorized, in addition to all other powers conferred by the Guam Solid Waste 13 Management and Litter Control Act or any other provision of this Chapter 14 or by any law of Guam or of the United States, to incur indebtedness on 15 behalf of the government of Guam, by the issuance of bonds pursuant to this 16 Article to raise funds for the purpose of acquiring, constructing, improving, 17 equipping, maintaining, repairing, renewing, replacing, reconstructing or 18 insuring the system, or any part thereof, or to reimburse the government for 19 its payment, after the date of this legislation, of such system bond costs, or 20 for the purpose of refunding any such system bonds or any other prior 21 obligations of the government issued for any of such system purposes, or for 22 any combination of such system purposes for which bonds may be issued 23 and secured as provided in this Article. 24

It is hereby declared that the system and each facility of the system is and *shall* be a public improvement *or* undertaking as that term is used in Section 11 of the Organic Act (§1423a, Title 48, U.S. Code). Indebtedness 1 issued by the government pursuant to this Article that is payable *only* from funds in the Solid Waste Operations Fund available therefor and from 2 3 revenue of the system will not be and shall not be deemed to be public indebtedness of Guam as that term is used in said Section 11. Indebtedness 4 that is issued by the government pursuant to this Article and that is payable 5 from either Section 30 revenue or the General Fund may not be issued in an 6 amount that would cause a violation of the debt limitation provisions of said 7 Section 11. 8

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No obligation that is undertaken by the government pursuant to this
Article shall be or become a lien, charge or liability against the government
of Guam or against the Department or against any property or funds of the
government of Guam or the Department, except to the extent of the pledge
of pledged revenue provided by the indenture and any pledge of the full faith
and credit of the government of Guam pursuant to §51822.5 of this Article."

15 Section 3. §51804 of Article 8 of Chapter 51 of Title 10, Guam Code
16 Annotated, is hereby *amended* to read as follows:

Powers of Department. Notwithstanding any provision 17 "§51804. of law or regulation, the Department has power and is hereby authorized, in 18 19 addition to all other powers conferred upon the Department by the Guam 20 Solid Waste Management and Litter Control Act or any other provision of this Chapter or by any law of Guam, to exercise any or all of the powers 21 granted to the Department by this Article. The Department has jurisdiction 22 over and may collect and transport to permitted solid waste facilities, or 23 contract for the collection and transportation to permitted solid waste 24 facilities, of solid waste from all individual dwelling units, single-family 25 residences, duplexes, and government-managed housing units or residences. 26 The Department may operate the Ordot Dump, or it may contract for the 27

operation of the Ordot Dump, in accordance with Guam law and its permit under this Chapter. The Department may contract for the operation of the landfill.

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4 The Department may also operate, or contract for the operation of, all 5 other permitted solid waste management facilities and operations not addressed above and within the policy guidelines of the Integrated Solid 6 7 Waste Management Plan. Any such contract for the operation of the Ordot 8 Dump or the landfill may be entered into pursuant hereto or pursuant to 9 Article 9 of this Chapter and may be with any person or corporation duly qualified to provide such services, whether public or private, domestic or 10 Notwithstanding this or any other provision of law, the 11 foreign. 12 authorization to enter into a privatization, partnership, or contract by the Department for the operation of the system shall require a cost benefit 13 14 analysis, economic impact study, and legislative approval."

15 Section 4. §51805 of Article 8 of Chapter 51 of Title 10, Guam Code
16 Annotated, is hereby *amended* to read as follows:

Rates, Fees and Charges; Refunds. Notwithstanding 17 "§51805. any provision of law or regulation to the contrary, the Department is 18 19 authorized to establish and modify from time to time, with prior approval by 20 the Public Utilities Commission, reasonable rates, fees and charges for solid 21 waste services at least adequate to cover the full cost of such services, 22 including the costs of debt service for capital improvements of permitted solid waste facilities, and to collect money from all users or customers, and 23 24 to refund charges collected in error. Rates, fees and charges may be 25 collected before or after the provision of the service for which they are 26 charged.

Except to the extent otherwise permitted or required by an indenture 1 pursuant to which bonds are issued, rates, fees and charges, together with 2 3 other moneys made available to the Department for such purposes, shall at all times be fixed to yield annual revenue of the system at least equal to the 4 sum of annual principal payments and interest charges on all bonds then 5 outstanding, all coverage and reserve fund requirements relating to such 6 bonds, any obligations undertaken pursuant to Article 9 of this Chapter, and 7 the annual system operation and maintenance costs. 8

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9 An indenture, lease *or* contract of indebtedness may provide for 10 payment from revenue of the system of refunds of rates and charges that are 11 collected in error and that are refundable by the Department."

Section 5. §51811 of Article 8 of Chapter 51 of Title 10, Guam Code
Annotated, is hereby *amended* to read as follows:

14 "§51811. Covenants and Agreements that may be Contained in
 15 Indenture. An indenture pursuant to which bonds are issued may include
 16 any and all covenants and agreements on the part of the government as *I* 17 Maga'lahen Guåhan deems necessary or advisable, including, without
 18 limiting the generality of the foregoing, any one (1) or more of the
 19 following:

20 (a) A provision that payments of principal and interest of
21 bonds *shall* be secured by a pledge of all *or* by part of the revenue of
22 the system *or* the Section 30 revenue *or* both.

(b) Provisions creating one (1) *or* more funds *or* accounts
into which all *or* any part of pledged revenue *shall* be deposited:

25 (1) for payment of the principal of and interest on
26 bonds at *or* prior to maturity; or

(2) for reserve *or* sinking funds for the further security of bonds.

(c) A provision requiring the government to operate the system continuously, to the extent reasonably practicable under conditions as they may from time to time exist, in an efficient and economical manner.

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(d) A provision requiring the government to maintain the system and to make all necessary repairs, renewals and replacements to the system and to keep the system at all times in good working order and condition.

(e) A provision requiring the government to preserve and
protect the security of the bonds and the rights of the holders thereof
and to warrant and defend such rights.

14 (f) A provision requiring the government to pay and 15 discharge *or* cause to be paid and discharged all lawful claims for 16 labor, materials and supplies *or* other charges which, *if* unpaid, might 17 become a lien *or* charge upon pledged revenue *or* any part thereof, *or* 18 which might impair the security of the bonds.

19(g) A provision which limits, restricts or prohibits any right,20power or privilege of the government to mortgage or otherwise21encumber, sell, lease or dispose of the system or any part thereof, in22any manner that impairs or impedes the operation of the system or23any part thereof necessary to secure adequate pledged revenue or that24otherwise impairs or impedes the right of the holders of bonds or25other obligations with respect to such pledged revenue.

26 (h) A provision requiring the government, with the prior
27 approval of the Guam Public Utilities Commission, to fix, prescribe

and collect annually rates or other charges in connection with the 1 2 solid waste management services furnished from the system which, together with other available revenues, including, to the extent 3 provided by an indenture, Section 30 revenue, will be: 4 sufficient to pay the principal of and interest on the 5 (1)6 bonds as they become due and payable, together with such additional sums as may be required for any bond reserve fund 7 8 or account or other fund or account created by the indenture for 9 the security of such bonds; sufficient to pay any payments due under any lease 10 (2)11 or lease-back entered into pursuant to Article 9 of this Chapter; sufficient to pay the annual system operation and 12 (3)13 maintenance costs; and in such additional amount as shall be provided in 14 (4)the indenture for the further security or protection of such 15 16 bonds. (i) A provision that no solid waste management service shall be 17 18 furnished free of charge to any person, *except* to the extent permitted by the indenture. 19 (i) A provision requiring the government to hold *or* cause to be 20 21 held in trust the pledged revenue or any part thereof, or to any fund or 22 account created by any indenture for the further security or protection of such bonds and to apply such pledged revenue or cause it to be 23 applied only as provided in the indenture and to invest all or any part 24

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and subject to such limitations as are specified in the indenture.

of such pledged revenue pending such application in such securities

(k) A provision defining the power of the government in applying the proceeds of the sale of any issue of bonds for the acquiring, constructing or completing of the system or any part thereof.

(1) A provision permitting the government to issue additional bonds or to enter into one (1) or more lease-back obligations pursuant to Article 9 of this Chapter, in each case equally secured with bonds theretofor issued under the indenture and lease-back obligations previously entered into, for the purpose of acquiring, constructing or completing, improving or extending the system or any part thereof, or for the purpose of refunding any prior bonds or any other prior 12 obligations of the government relating to the system; and a provision limiting the power of the government to issue any additional bonds so 13 secured or any other additional bonds for such purpose. 14

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(m) A provision requiring, specifying or limiting the kind, 15 amount and character of insurance (or any reserve fund or funds in 16 lieu of insurance) to be maintained by the government on the system 17 or any part thereof and the use and disposition of the proceeds of any 18 such insurance thereafter collected or of the moneys in any such 19 reserve fund. 20

(n) A provision specifying the events of default and the terms 21 and conditions upon which any or all of the bonds then or thereafter 22 23 issued may become or be declared due and payable prior to maturity, and the terms and conditions upon which such declaration and its 24 consequences may be waived. 25

(o) A provision designating the rights, limitations, powers and duties arising upon breach by the government of any of the covenants, conditions *or* obligations contained in the indenture.

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(p) A provision prescribing a procedure by which the terms and conditions of the indenture may be subsequently amended *or* modified with the consent of the government and the vote *or* written consent of the holders of a specified principal amount *or* specified proportion of the bonds issued and outstanding, including provisions for meetings of bondholders and for the manner in which the consent of the bondholders may be given and specifically stating the effect of such amendment *or* modification upon the rights of the holders of all of the bonds.

(q) With respect to any provision relating to the modification or 13 amendment of an indenture, the government may agree that bonds 14 held by the government, the United States or any instrumentality of 15 either thereof (including every public 16 corporation, political subdivision, agency or instrumentality of any kind or class) shall not 17 be counted as outstanding bonds, or be entitled to vote or assent, but 18 shall, nevertheless, be subject to any such modification or 19 amendment. 20

(r) A provision limiting the right of action by individual
bondholders in the event of a default by the government *or*proscribing the procedure for the conduct of any such action by an
individual bondholder.

(s) A provision permitting the government to purchase
outstanding bonds from any moneys *or* funds *or* accounts referred to
in the indenture *or* otherwise legally available for such purpose.

(t) A provision for any working capital fund or account or 1 2 contingency fund or account relating to the system. (u) A provision for the replacement of lost, destroyed or 3 4 mutilated bonds. 5 (v) A provision or provisions relating to such other acts and matters as may be necessary or convenient or desirable in order to 6 better secure the bonds or to make the bonds more marketable." 7 8 A new §51821(h) is hereby *added* to Article 8 of Chapter 51 of Section 6. Title 10, Guam Code Annotated, to read: 9 10 "(h) For reimbursement of the General Fund or other source of the government of Guam for cash deposits or other payments made by 11 the government of Guam between March 1, 2009 and the date of issuance of these 12 bonds pursuant to the February 13, 2009 Order in the U.S. District Court Case No. 13 02-00022." 14 §51822 of Article 8 of Chapter 51 of Title 10, Guam Code 15 Section 7. Annotated, is hereby *amended* to read as follows: 16 Bonds May be Secured by Revenue of the System. An 17 "§51822. indenture may provide that payment of the bonds and the interest thereon 18 19 shall be secured by a pledge of and lien upon all or any portion of the revenue of the system, subject to any parity lien created or to be created 20 pursuant to Article 9 of this Chapter. Any such pledge and lien shall be 21 valid and binding against all parties in accordance with its terms and have 22 23 priority against all parties in accordance with its terms from the time the pledge is made, and property so pledged *shall* immediately be subject to the 24 lien of the pledge without the need for physical delivery, recordation filing 25 or other further act. The pledge shall not be subject to Division 9 of Title 13 26 of the Guam Code Annotated or any successor statute. The revenue of the 27

system pledged and thereafter received by the government *or* by any trustee, depository *or* custodian *shall* be deposited in a separate subaccount of the Revenue Account in the Solid Waste Operations Fund. The indenture by which such pledge is created need *not* be recorded. All such pledged revenue of the system is hereby appropriated for the purposes of paying the principal and interest on the bonds issued pursuant to this Article.

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7 Pledged revenue released from the lien of the indenture or certificate pursuant to which the bonds are issued shall be available for any other 8 9 lawful purpose. If the bonds are secured solely by such a pledge of and lien 10 upon all or a portion of the revenue of the system, then no such bond and no other obligation undertaken by the government under any indenture, lease or 11 12 other instrument relating to such bond shall be or become a lien, charge or liability against the government of Guam or against the Department or 13 14 against any property or funds of the government of Guam or the Department, *except* to the extent of the pledge of revenue of the system 15 provided by such indenture, lease or other instrument." 16

Section 8. A new §51822.5 of Article 8 of Chapter 51 of Title 10, Guam
Code Annotated, is hereby *added* to read as follows:

19 "§51822.5. Bonds May be Secured by Section 30 Revenue. If and 20 to the extent determined by I Maga'lahen Guåhan, all or any part of the revenues derived by the government of Guam under Section 30 of the 21 22 Organic Act (Section 30 revenue) may be pledged to secure the payment of 23 any bonds issued pursuant to this Article, subject to any previously created lien on or pledge of such Section 30 revenue and to any parity lien created 24 pursuant to Article 9 of this Chapter. Any such pledge shall be valid and 25 binding against all parties in accordance with its terms and have priority 26 27 against all parties in accordance with its terms from the time the pledge is

made, and property so pledged *shall* immediately be subject to the lien of the 1 pledge without the need for physical delivery, recordation, filing, or other 2 3 further act. The pledge shall not be subject to Division 9 of Title 13 of the 4 Guam Code Annotated or any successor statute. The Section 30 revenue 5 pledged and thereafter received by the government of Guam or by any 6 trustee, depository or custodian shall be deposited in accordance with the 7 provisions of the applicable indenture or, *if not* otherwise provided for in such indenture, in a separate subaccount of the Revenue Account in the 8 9 Solid Waste Operations Fund. The indenture by which such pledge is 10 created need *not* be recorded. All Section 30 revenue so pledged is hereby appropriated for the purpose for which it has been pledged. Pledged Section 11 30 revenue released from the lien of the indenture or certificate pursuant to 12 13 which the bonds are issued *shall* be available for appropriation for any other lawful purpose of the government. Indebtedness issued by the government 14 pursuant to this Article and that is payable from Section 30 revenue may not 15 16 be issued in an amount that would cause a violation of the debt limitation provisions of Section 11 of the Organic Act." 17

- 18 Section 9. §51833 of Article 8 of Chapter 51 of Title 10, Guam Code
 19 Annotated, is hereby *amended* to read as follows:
- Revenue Account. All revenue of the system and, to the 20 "§51833. extent provided by an indenture or by Article 9 of this Chapter, the Section 21 30 revenue, *shall* be deposited to the credit of the applicable subaccount of 22 the Revenue Account, which account is hereby created within the Solid 23 24 Waste Operations Fund. The money in such subaccounts may be used for any of the following purposes in the order of priority set forth in any 25 indenture as provided in Title 10, Guam Code Annotated, §51811(j) or any 26 lease or lease-back as provided in Article 9 of this Chapter: 27

1 (a) to pay principal or interest on any bonds or any other obligations of the Department; 2 3 (b)to pay amounts due and owing under any lease or leaseback entered into pursuant to Article 9 of this Chapter; 4 5 (c)to pay any amounts due and owing under any credit provider reimbursement agreement; 6 to pay the annual system operation and maintenance 7 (d)8 costs; and for any other purposes of the system, as provided in any 9 (e) indenture or indentures and subject to any restrictions provided by law 10 11 or any indenture." Section 10. §51837 of Article 8 of Chapter 51 of Title 10, Guam Code 12 13 Annotated, is hereby *amended* to read as follows: 14 "§51837. Credit Enhancement. I Maga'lahen Guåhan is hereby authorized to enter into such contracts or agreements, on behalf of the 15 government, with such banks, insurance companies or other financial 16 17 institutions as I Maga'lahen Guåhan determines are necessary or desirable to improve the security and marketability of the bonds. Such contracts or 18 19 agreements may contain an obligation to reimburse, with interest, any such banks, insurance companies or other financial institutions for advances used 20 21 to pay principal of *or* interest on the bonds and to indemnify any such banks, insurance companies or other financial institutions for costs and expenses 22 incurred in connection with any such advance. Any such reimbursement 23 obligation and any other obligations of the government under such contracts 24 or agreements may be secured by a pledge of pledged revenue, but only if 25 26 and to the extent that such revenue has been pledged to the bonds. In the event that the bonds shall constitute the valid and binding general 27

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obligations of the government pursuant to Title 10, Guam Code Annotated,
§51823, any such reimbursement obligations *shall* be general obligations of
the government of Guam and any such advance, *if* necessary, *shall* be treated
for Organic Act purposes as creating an obligation issued to refund the
bonds.

6 Any reimbursement agreement may include a provision that the 7 obligations of the government under the agreement *shall* be secured by all *or* 8 by part of pledged revenue; provided that, at the time of execution and 9 delivery of each such agreement, any such provision *shall* be in compliance 10 with and *shall not* violate *or* breach any provision of any indenture, lease *or* 11 other instrument then in effect to which the government *or* the Department is 12 a party."

Section 11. Approval of Government of Guam Solid Waste 13 Management System Bonds. I Liheslaturan Guåhan, pursuant to §50103 of 14 Title 12, Guam Code Annotated, and §51803 of Title 10, Guam Code Annotated, 15 16 hereby approves the issuance and sale by the government of bonds pursuant to Article 8, Chapter 51, Title 10, Guam Code Annotated (the Act), in one (1) or 17 more series or issues (together with any related reimbursement obligations); 18 provided that the issuance, terms and conditions of the bonds, the indenture or 19 20 certificate pursuant to which the bonds are to be issued, and any reimbursement agreements shall have been approved by the Guam Public Utilities Commission, 21 and *further provided* that such bonds *shall* have, together with any lease-back 22 obligations issued pursuant to Article 9, Chapter 51, Title 10, Guam Code 23 24 Annotated, an aggregate principal amount not to exceed Two Hundred Two Million Four Hundred Twenty-five Thousand Dollars (\$202,425,000). Such bonds 25 shall be issued solely to pay, or reimburse the government for the payment of, the 26 costs of the closure of the Ordot Dump and the construction of the new landfill, or 27

to refund any other *prior* obligations of the government issued for any of such 1 system purposes, to fund any necessary reserves relating to such bonds, to pay 2 costs of issuance of such bonds, or for any combination of such system purposes 3 4 for which bonds may be issued and secured as provided in this Article. Such 5 bonds shall have a final maturity not later than 2042, shall bear interest at such 6 rate or rates and shall be sold for such price or prices as shall result in a yield to 7 the bondholders not exceeding nine percent (9%) per annum, and shall be issued 8 and sold in the manner, for the purposes and subject to the requirements and 9 limitations provided in Article 8, Chapter 51, Title 10, Guam Code Annotated.

This approval is intended to *supersede* and *replace* the approval, contained in Section 3 of Public Law 30-1, by *I Liheslaturan Guåhan* of the issuance and sale by the government of bonds pursuant to Article 8, Chapter 51, Title 10, Guam Code Annotated, as enacted by said Public Law 30-1, which prior approval is hereby *repealed*.

15 Section 12. Amendment of Provisions Relative to the Valuation of 16 Property Subject to Real Property Taxation.

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(a) §24102(f) of Article 1, Chapter 24, Division 2 of Title 11, Guam Code Annotated, is hereby *amended* to read as follows:

"(f) Value, full cash value, fair market value, and cash value
means ninety percent (90%) of the appraised value; appraised value
means the amount at which property would be taken in payment of a
just debt from a solvent debtor as determined by the last completed
valuation conducted pursuant to §24306, Title 11, Guam Code
Annotated, as amended by the annual adjustments mandated in this
Chapter."

(b) §24103 of Article 1, Chapter 24, Division 2 of Title 11, Guam
Code Annotated, is hereby *amended* to read as follows:

"§24103. Levy. There is hereby levied on all land property in Guam a yearly tax at the rate of seven-seventy seconds (7/72%) of the value thereof and seven-eighteenths percent (7/18%) of the value of the improvements thereon. Such tax shall be assessed and collected in the manner prescribed in this Chapter. All proceeds derived by the 6 government under any provision of this Chapter shall be deposited in the Treasury of Guam to the credit of the General Fund." 7

Section 13. §1512.1(c) of Article 5 of Chapter 1 of Title 5, Guam Code 8 9 Annotated, is hereby *amended* to read as follows:

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"§1512.1(c). (i) Valid and Binding. The bonds authorized by this Section shall constitute the valid and legally binding general or limited 11 obligations of the government of Guam. The government of Guam pledges 12 its full faith and credit for the punctual payment of both principal of and 13 14 interest on the bonds and covenants that there shall be collected annually in the same manner and at the same time as government revenue for other 15 purposes is collected, such sum as is required to pay the principal of and 16 17 interest on the bonds. There are hereby appropriated from the General Fund such sums as may be necessary in each year to equal the amount of money 18 19 necessary to pay the principal and interest on such bonds. The certificate or 20 indenture shall require interest only payments for Fiscal Years 2009 and 21 2010 and *shall not* require bond principal payments until after such Fiscal 22 Years. All officers charged by law with any duty in the collection of the revenues of the government from which debt service on the bonds will be 23 payable *shall* do every lawful thing necessary to collect such sum. 24 The validity of any such bonds *shall not* be affected by the validity *or* regularity 25 of any proceedings for the payment of the General Fund expenses paid or to 26 be paid with the proceeds of the bonds. 27

Pledge of Section 30 Revenues. All or any part of the revenues (ii) 1 2 derived by the government of Guam under Section 30 of the Organic Act may be pledged to secure the repayment of any bonds issued pursuant to this 3 Section and pay costs incurred in the creation of such debts, subject to any 4 previously created lien on or pledge of such revenues. Any pledge made to 5 secure the bonds shall be valid and binding from the time the pledge is 6 made. The revenues pledged and thereafter received by the government of 7 8 Guam or by any trustee, depository or custodian shall be deposited in a separate account and *shall* be immediately subject to the lien of such pledge 9 without physical delivery thereof or further act, and the lien of such pledge 10 shall be valid and binding against all parties having claims of any kind in 11 tort, contract or otherwise, against the government of Guam, such trustee, 12 depository or custodian, irrespective of whether the parties have notice 13 thereof. The certificate or indenture by which such pledge is created need 14 not be recorded. All revenues pledged are hereby continuously appropriated 15 16 for the purpose for which they have been pledged."

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Section 14. §1512.1(i) of Article 5 of Chapter 1 of Title 5, Guam Code
Annotated, is hereby *amended* to read as follows:

"(i) Use of Proceeds from the Sale of the Bonds. The proceeds from 19 the sale of the bonds *shall* be used and are hereby appropriated to (i) pay the 20 General Fund expenses described below in this Subsection; (ii) establish 21 necessary reserves; (iii) pay expenses relating to the authorization, sale and 22 issuance of the bonds, including, without limitation, printing costs, costs of 23 reproducing documents, credit enhancement fees, underwriting, legal, 24 financial advisory and accounting fees and charges, fees paid to banks or 25 other financial institutions providing credit enhancement, costs of credit 26 ratings and other costs, charges and fees in connection with the issuance, 27

sale and delivery of the bonds; and (iv) fund capitalized interest on the bonds 1 2 for a period ending not later than thirty (30) months after their issuance. 3 The General Fund expenses authorized to be paid with the proceeds of the bonds are as follows and *shall* be paid in the following order of priority: 4 (1) Cost of Living Adjustment (COLA) to discharge finally 5 and permanently the obligations of the government incurred pursuant 6 to the settlement agreement entered into between the Government of 7 8 Guam and the COLA Class as ordered by the Judgment in Rios v. Camacho, Superior Court Case No. SP0206-93: \$92,000,000; 9 (2) 2006 and prior year individual and corporate tax refunds 10 including interest, if any, thereon and individual tax refunds shall be 11 paid first: \$112,000,000; 12 13 (3) Health Care Capital Improvement Projects at the Guam Memorial Hospital: \$11,000,000; 14 (4) amounts past due as contributions to the Government of 15 Guam Retirement Fund, including interest, if any, thereon, on behalf 16 of the following: 17 (a) Guam Memorial Hospital: \$10,953,216 18 19 (b) Guam Public School System: \$10,867,640 Total \$236,820,856 20 Payments made pursuant to this Subsection *shall* apply to any other 21 appropriations for the same items and shall not constitute double 22 appropriations." 23 Section 15. §1512.1(b) of Article 5 of Chapter 1 of Title 5, Guam Code 24 Annotated, is hereby *amended* to read as follows: 25 "§1512.1 (b) Terms and Conditions Determined by Certificate or 26 **Indenture.** The terms and conditions of the bonds *shall* be as determined by I

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Maga'lahen Guåhan, and approved by I Liheslaturan Guåhan, by the execution of a certificate or indenture authorizing the issuance of the bonds prior to the issuance of the bonds; provided, however, that such terms and conditions shall be consistent with this Section, and that the bonds shall mature not later than the date thirty (30) years after their date of issuance and shall bear interest at such rates and be sold for such price or prices as shall result in a yield to the bond holders that does not exceed ten percent (10%) per annum."

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8 Section 16. (a) Uses of Fees. The Guam Economic Development Authority 9 *shall* remit all of the fees earned on any bond issue authorized in Article 8 *or* 10 Article 9 of Chapter 51 of Title 10, Guam Code Annotated to be deposited into the 11 cash account that disburses income tax refunds.

12 (b) Authorization to the Department of Revenue and Taxation. The 13 Department of Revenue and Taxation is hereby authorized to disburse funds 14 generated from this Section for the *sole* purpose of paying tax refunds to persons 15 with medical emergencies *or* funeral related expenses.

16 Section 17. Severability. *If* any provision of this Act *or* its application to 17 any person *or* circumstance is found to be invalid *or* contrary to law, such 18 invalidity *shall not* affect other provisions *or* applications of this Act which can be 19 given effect without the invalid provisions *or* application, and to this end the 20 provisions of this Act are severable.

I MINA' TRENTA NA LIHESLATURAN GUÅHAN 2009 (SECOND) Special Session

Date: April 1, 2009

VOTING SHEET

Bill No.	1 (2-S)
Resolut	ion No.	
Questio	n:	

NAME	YEAS	NAYS	NOT VOTING <u>/</u> <u>ABSTAINED</u>	OUT DURING ROLL CALL	ABSENT
ADA, Thomas C.	~				
AGUON, Frank B., Jr.	\checkmark				
BLAS, Frank F., Jr.		V			
CALVO, Edward J.B.					
CRUZ, Benjamin J. F.		V			
ESPALDON, James V.					
GUTHERTZ, Judith Paulette	V				
MUNA-BARNES, Tina Rose	V				
PALACIOS, Adolpho Borja, Sr.					
PANGELINAN, vicente (ben) cabrera	\checkmark				
RECTOR, Matthew	V				
RESPICIO, Rory J.	V				
TAITAGUE, Telo					
TENORIO, Ray					
WON PAT, Judith T.	\checkmark				

TOTAL

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CERTIFIED TRUE AND CORRECT:

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* 3 Passes = No vote EA = Excused Absence

Clerk of the Legislature

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) Special Session

Bill No. / (2-5)

Introduced by:

Committee on Rules, Natural Resources, Federal, Foreign, and Micronesian Affairs By request of *I Maga'lahen Guåhan* in accordance with the Organic Act of Guam.

2009

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AN ACT TO AMEND ARTICLE 8 OF CHAPTER 51 OF TITLE 10, **GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM TO ISSUE BONDS FOR THE PURPOSE FACILITIES** OF FINANCING OF THE SOLID WASTE MANAGEMENT SYSTEM, AND APPROVING THE TERMS AND **CONDITIONS OF THE ISSUANCE OF ONE (1) OR MORE SERIES OF BONDS PURSUANT TO SUCH ARTICLE TO PAY THE COSTS** OF A NEW LANDFILL AND THE CLOSURE OF THE ORDOT **DUMP AND RELATED SYSTEM COSTS: TO AMEND SECTION** 24102(f) AND SECTION 24103 OF ARTICLE 1 OF CHAPTER 24 OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE VALUATION OF PROPERTY SUBJECT TO REAL PROPERTY TAXATION: TO AMEND SECTION 1512.1 OF CHAPTER 1 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE **ISSUANCE OF BONDS TO FINANCE CERTAIN GENERAL FUND EXPENSES; AND TO AMEND SECTION 58A109 OF CHAPTER 58A** OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE PLEDGE OF SECTION 30 REVENUES TO SECURE THE **OBLIGATION TO MAKE LEASE PAYMENTS RELATING TO THE** FINANCING OF A HIGH SCHOOL TO REPLACE JOHN F. **KENNEDY HIGH SCHOOL.**

- **BE IT ENACTED BY THE PEOPLE OF GUAM:**
- Section 1. Section 51802 of Article 8 of Chapter 51 of Title 10, Guam
 Code Annotated, is hereby *amended* to read as follows:
- 4 5 refer

"**§51802. Definitions.** The following terms wherever used *or* referred to in this Article *or* in any indenture entered into pursuant hereto

(except to the extent modified therein in accordance with this Article) shall
 have the following meanings, respectively, unless a different meaning
 appears from the context:

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4 (a) *Bonds* means an instrument of indebtedness, whether in 5 the form of bonds, notes *or* another such instrument, issued by the 6 government and providing for repayment of the principal amount of 7 the indebtedness, plus interest, over a specified timeframe.

8 (b) Bondholder or holder of bonds, or any similar term,
9 means any person who shall be:

10(1) the bearer of any outstanding bond or bonds11registered to bearer or not registered; or

12 (2) the registered owner of any such outstanding bond
13 *or* bonds which *shall* at the time be registered other than to
14 bearer.

15 (c) *Department* means the Department of Public Works,
16 acting on behalf of the government of Guam.

17(d) Director means the Director of the Department of Public18Works.

19(e) Guam Solid Waste Management and Litter Control Act20means Chapter 51 of Title 10 of the Guam Code Annotated.

(f) *Indenture* means an agreement pursuant to which bonds
are issued, regardless of whether such agreement is expressed in the
form of a certificate of the Governor of Guam (*I Maga'lahen Guåhan*) *or* by other instrument.

(g) Organic Act means the Organic Act of Guam, as
amended, and in effect on the effective date of this Article (Title 48,
§1421 et seq. of the United States Code).

(h) *Person* includes any individual, firm, corporation, association, partnership, trust, business trust *or* receiver *or* trustee *or* conservator for any thereof, and also includes the United States, Guam *or* any public corporation, political subdivision, city, county *or* district *or* any agency *or* instrumentality of the United States *or* of Guam.

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 (i) *Pledged revenue* means any revenue of the system and any General Fund revenue, including any Section 30 revenue, pledged to the payment of bonds.

9 (j) *Rates, fees and charges* means all rates, fees and charges 10 (including tipping fees, residential pick-up fees, collection fees, self-11 drop fees and all other solid waste management service charges), 12 received *or* receivable by *or* on behalf of the *Department* for 13 providing solid waste management services.

14 (k) Revenue of the system means all gross income and other 15 amounts received by or on behalf of the Department as revenues of any kind from the ownership or operation of any part of the system, 16 including all rates, fees and charges received by the Department, and 17 18 all proceeds of insurance or grants covering business interruption loss 19 (and related losses and expenses) relating to the system, and all other income and revenue howsoever derived by the Department from the 20 21 ownership or operation of, or arising from, the system, together with 22 all interest, profits or other income derived from the investment of 23 amounts in the Solid Waste Operations Fund, to be deposited to the 24 Solid Waste Operations Fund in accordance with §51833, Title 10, 25 Guam Code Annotated.

<u>Section 30 revenue</u> means revenues derived by the government of Guam under Section 30 of the Organic Act (Title 48, §1421h of the United States Code).

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(m) Solid Waste Operations Fund means the fund by that name established pursuant to §51118(f), Title 10, Guam Code Annotated.

7 System means the solid waste management system, now (n) 8 or hereafter existing, owned and/or operated by the Department or its 9 contractors, agents or subcontractors, including, but not limited to. 10 landfills (whether closed or open and including Ordot Dump), transfer 11 stations, recycling facilities, collection trucks, appurtenant equipment 12 such as scales, ground water monitoring equipment and pollution 13 control equipment, and administrative facilities supporting the 14 provision of solid waste management services, including facilities for 15 payroll, billing and collections. Notwithstanding this or any other 16 provision of law, the authorization to enter into a privatization, 17 partnership, or contract by the Department for the operation of the 18 system shall require a cost benefit analysis and economic impact 19 study, and legislative approval.

20 (0) System operation and maintenance costs means such
 21 reasonable and necessary current expenses of the Department, paid or
 22 accrued, for operation, maintenance and repair of the system,
 23 including, without limiting the generality of the foregoing:

(1) legal and overhead expenses of the *Department*directly related and reasonably allocable to the administration
of the system;

2 to the system or a reasonably allocable share of a premium of 3 any blanket bond *or* policy pertaining to the system; 4 contractual services, professional services, salaries, (3)5 administrative expenses, and costs of labor appertaining to the system; and 6 the costs incurred in the collection of all or any 7 (4)8 part of the revenues. 9 United States means the United States of America." (p) 10 Section 2. Section 51803 of Article 8 of Chapter 51 of Title 10, Guam 11 Code Annotated, is hereby *amended* to read as follows: Power to Incur Indebtedness. I Maga'lahen Guåhan, 12 "§51803. 13 through the agency of the Guam Economic Development Authority pursuant to \$50103(k), Title 12, Guam Code Annotated, and with the approval of I 14 15 *Liheslaturan Guåhan* by statute, has the power and is hereby authorized, in 16 addition to all other powers conferred by the Guam Solid Waste 17 Management and Litter Control Act or any other provision of this Chapter 18 or by any law of Guam or of the United States, to incur indebtedness on 19 behalf of the government of Guam, by the issuance of bonds pursuant to this Article to raise funds for the purpose of acquiring, constructing, improving, 20 21 equipping, maintaining, repairing, renewing, replacing, reconstructing or insuring the system, or any part thereof, or to reimburse the government for 22 23 its payment, after the date of this legislation, of such system bond costs, or 24 for the purpose of refunding any such system bonds or any other prior obligations of the government issued for any of such system purposes, or for 25 26 any combination of such system purposes for which bonds may be issued and secured as provided in this Article; provided, however, that bonds may 27

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fidelity bond and insurance premiums appertaining

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not be issued in an amount that will cost a violation of the debt limitation provisions of Section 11 of the Organic Act (§1423a, Title 48, U.S. Code).

3 It is hereby declared that the system and each facility of the system is 4 and *shall* be a public improvement or undertaking as that term is used in Section 11 of the Organic Act (§1423a, Title 48, U.S. Code). Indebtedness 5 issued by the government pursuant to this Article that is payable only from 6 7 funds in the Solid Waste Operations Fund available therefor and from 8 revenue of the system will not be and shall not be deemed to be public 9 indebtedness of Guam as that term is used in said Section 11. Indebtedness 10 that is issued by the government pursuant to this Article and that is payable 11 from both either Section 30 revenue or the General Fund-and revenue of the system constitutes a general obligation of the government pursuant to Title 12 13 10, Guam Code Annotated, §51823, and may not be issued in an amount that would cause a violation of the debt limitation provisions of said Section 11. 14

No obligation that is undertaken by the government pursuant to this 15 16 Article and that is secured solely by a pledge of revenue of the system shall be or become a lien, charge or liability against the government of Guam or 17 18 against the *Department* or against any property or funds of the government of Guam or the Department, except to the extent of the pledge of pledged 19 20 revenue of the system provided by the indenture and any pledge of the full 21 faith and credit of the government of Guam pursuant to Section 51822.5 of this Article." 22

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Section 3. Section 51804 of Article 8 of Chapter 51 of Title 10, Guam 24 Code Annotated, is hereby *amended* to read as follows:

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Powers of Department. Notwithstanding any provision "§51804. 26 of law or regulation, the *Department* has power and is hereby authorized, in 27 addition to all other powers conferred upon the *Department* by the Guam

1 Solid Waste Management and Litter Control Act or any other provision of 2 this Chapter or by any law of Guam, to exercise any or all of the powers 3 granted to the *Department* by this Article. The *Department* has jurisdiction 4 over and may collect and transport to permitted solid waste facilities, or 5 contract for the collection and transportation to permitted solid waste facilities, of solid waste from all individual dwelling units, single-family 6 7 residences, duplexes, and government-managed housing units or residences. 8 The Department does not have jurisdiction over the collection and 9 transportation of solid waste from any hotels, commercial or industrial 10 establishments, and government agencies, or from any multiple dwelling units other than duplexes. The Department may operate the Ordot Dump, or 11 12 it may contract for the operation of the Ordot Dump, in accordance with 13 Guam law and its permit under this Chapter. The *Department* may contract for the operation of the landfill. 14

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15 The *Department* may also operate, *or* contract for the operation of, all 16 other permitted solid waste management facilities and operations not 17 addressed above and within the policy guidelines of the Integrated Solid Waste Management Plan. Any such contract for the operation of the Ordot 18 19 Dump or the landfill may be entered into pursuant hereto or pursuant to 20 Article 9 of this Chapter and may be with any person or corporation duly qualified to provide such services, whether public or private, domestic or 21 22 Notwithstanding this or any other provision of law, the foreign. 23 authorization to enter into a privatization, partnership, or contract by the 24 Department for the operation of the system shall require a cost benefit 25 analysis, economic impact study, and legislative approval."

Section 4. Section 51805 of Article 8 of Chapter 51 of Title 10, Guam
Code Annotated, is hereby *amended* to read as follows:

1 "§51805. Rates, Fees and Charges; Refunds. Notwithstanding 2 any provision of law or regulation to the contrary, the Department is authorized to establish and modify from time to time, with prior approval by 3 4 the Public Utilities Commission, reasonable rates, fees and charges for solid waste services at least adequate to cover the full cost of such services, 5 6 including the costs of debt service for capital improvements of permitted solid waste facilities, and to collect money from all users or customers, and 7 8 to refund charges collected in error. Rates, fees and charges may be 9 collected before or after the provision of the service for which they are 10 charged.

11 *Except* to the extent otherwise permitted or required by an indenture 12 pursuant to which bonds are issued, rates, fees and charges, together with 13 other moneys made available to the Department for such purposes, shall at 14 all times be fixed to yield annual revenue of the system at least equal to the 15 sum of annual principal payments and interest charges on all bonds then 16 outstanding, all coverage and reserve fund requirements relating to such 17 bonds, any obligations undertaken pursuant to Article 9 of this Chapter, and 18 the annual system operation and maintenance costs and expenses incurred in 19 connection with any such advance.

An indenture, lease *or* contract of indebtedness may provide for payment from revenue of the system of refunds of rates and charges that are collected in error and that are refundable by the Department."

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Section 5. Section 51811 of Article 8 of Chapter 51 of Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

25 "§51811. Covenants and Agreements That May be Contained
 26 in Indenture. An indenture pursuant to which bonds are issued may include
 27 any and all covenants and agreements on the part of the government as *I*

Maga'lahen Guåhan deems necessary *or* advisable, including, without limiting the generality of the foregoing, any one (1) *or* more of the following:

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(a) <u>A provision that payments of principal and interest of bonds *shall* be secured by a pledge of all *or* by part of the revenue of the system *or* the Section 30 revenue *or* both; A provision specifying the security for payments of principal and interest of bonds.
</u>

(b) Provisions creating one (1) *or* more funds *or* accounts into which all *or* any part of pledged revenue *shall* be deposited:

10(1) for payment of the principal of and interest on11bonds at *or* prior to maturity; or

12 (2) for reserve *or* sinking funds for the further security13 of bonds.

14 (c) A provision requiring the government to operate the 15 system continuously, to the extent reasonably practicable under 16 conditions as they may from time to time exist, in an efficient and 17 economical manner.

18 (d) A provision requiring the government to maintain the 19 system and to make all necessary repairs, renewals and replacements 20 to the system and to keep the system at all times in good working 21 order and condition.

(e) A provision requiring the government to preserve and
protect the security of the bonds and the rights of the holders thereof
and to warrant and defend such rights.

25 (f) A provision requiring the government to pay and 26 discharge *or* cause to be paid and discharged all lawful claims for 27 labor, materials and supplies *or* other charges which, *if* unpaid, might become a lien *or* charge upon pledged revenue *or* any part thereof, *or* which might impair the security of the bonds.

(g) A provision which limits, restricts *or* prohibits any right, power *or* privilege of the government to mortgage *or* otherwise encumber, sell, lease *or* dispose of the system *or* any part thereof, in any manner that impairs *or* impedes the operation of the system *or* any part thereof necessary to secure adequate pledged revenue *or* that otherwise impairs *or* impedes the right of the holders of bonds *or* other obligations with respect to such pledged revenue.

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10 (h) A provision requiring the government, with the prior 11 approval of the Guam Public Utilities Commission, to fix, prescribe 12 and collect annually rates *or* other charges in connection with the 13 solid waste management services furnished from the system which, 14 together with other available revenues, <u>including, to the extent</u> 15 provided by an indenture, Section 30 revenue, will be:

16(1) sufficient to pay the principal of and interest on the17bonds as they become due and payable, together with such18additional sums as may be required for any bond reserve fund19or account or other fund or account created by the indenture for20the security of such bonds;

(2) sufficient to pay any payments due under any lease *or* lease-back entered into pursuant to Article 9 of this Chapter;

23 (3) sufficient to pay the annual system operation and
24 maintenance costs; and

(4) in such additional amount as *shall* be provided in
the indenture for the further security *or* protection of such
bonds.

(i) A provision for a rate stabilization fund.

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(i)(j) A provision that *no* solid waste management service *shall* be furnished free of charge to any person, *except* to the extent permitted by the indenture.

(i)(k) A provision requiring the government to hold *or* cause to be held in trust the pledged revenue *or* any part thereof, *or* to any fund *or* account created by any indenture for the further security *or* protection of such bonds and to apply such pledged revenue *or* cause it to be applied only as provided in the indenture and to invest all *or* any part of such pledged revenue pending such application in such securities and subject to such limitations as are specified in the indenture.

13 (k)(l) A provision defining the power of the government in
14 applying the proceeds of the sale of any issue of bonds for the
15 acquiring, constructing *or* completing of the system *or* any part
16 thereof.

17 (1)(m) A provision permitting the government to issue 18 additional bonds or to enter into one (1) or more lease-back 19 obligations pursuant to Article 9 of this Chapter, in each case equally 20 secured with bonds theretofor issued under the indenture and lease-21 back obligations previously entered into, for the purpose of acquiring, 22 constructing or completing, improving or extending the system or any 23 part thereof, or for the purpose of refunding any prior bonds or any 24 other *pri*or obligations of the government relating to the system; and a 25 provision limiting the power of the government to issue any additional 26 bonds so secured or any other additional bonds for such purpose.

(m)(n) A provision requiring, specifying *or* limiting the kind, amount and character of insurance (or any reserve fund *or* funds in lieu of insurance) to be maintained by the government on the system *or* any part thereof and the use and disposition of the proceeds of any such insurance thereafter collected *or* of the moneys in any such reserve fund.

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(n)(o) A provision specifying the events of default and the terms and conditions upon which any *or* all of the bonds then *or* thereafter issued may become *or* be declared due and payable *pri*or to maturity, and the terms and conditions upon which such declaration and its consequences may be waived.

(o)(p) A provision designating the rights, limitations, powers
 and duties arising upon breach by the government of any of the
 covenants, conditions *or* obligations contained in the indenture.

15 (p)(q) A provision prescribing a procedure by which the terms 16 and conditions of the indenture may be subsequently amended or 17 modified with the consent of the government and the vote or written 18 consent of the holders of a specified principal amount or specified 19 proportion of the bonds issued and outstanding, including provisions 20 for meetings of bondholders and for the manner in which the consent 21 of the bondholders may be given and specifically stating the effect of such amendment or modification upon the rights of the holders of all 22 23 of the bonds.

(q)(r) With respect to any provision relating to the modification
 or amendment of an indenture, the government may agree that bonds
 held by the government, the United States *or* any instrumentality of
 either thereof (including every public corporation, political

subdivision, agency *or* instrumentality of any kind *or* class) *shall not* be counted as outstanding bonds, *or* be entitled to vote *or* assent, but *shall*, nevertheless, be subject to any such modification *or* amendment.

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5 (r)(s) A provision limiting the right of action by individual 6 bondholders in the event of a default by the government *or* 7 proscribing the procedure for the conduct of any such action by an 8 individual bondholder.

9 (s)(t) A provision permitting the government to purchase
10 outstanding bonds from any moneys *or* funds *or* accounts referred to
11 in the indenture *or* otherwise legally available for such purpose.

12 (t)(u) A provision for any working capital fund *or* account *or*13 contingency fund *or* account relating to the system.

14 (u)(v) A provision for the replacement of lost, destroyed or
15 mutilated bonds.

16 (v)(w) A provision *or* provisions relating to such other acts and
17 matters as may be necessary *or* convenient *or* desirable in order to
18 better secure the bonds *or* to make the bonds more marketable."

Section 6. Section 51821 of Article 8 of Chapter 51 of Title 10, Guam
Code Annotated, is hereby *amended* to read as follows:

21 "§51821. Payments Which May be Made Out of Proceeds of
 22 Sale of Bonds. The proceeds of sale of any bonds may be expended for any
 23 one (1) or more of the following purposes, all as provided in the indenture
 24 relating to such bonds:

(a) for payment of any costs *or* expenses of the acquisition,
construction *or* improvement of the system *or* any part thereof (including
any closed landfill *or* dump) *or* any costs *or* expenses incidental thereto,

including payment to the United States *or* any other public body for the portion to be borne by the government of the cost of any work done by the United States *or* such public body for *or* jointly *or* in conjunction with the *Department*;

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(b) for payment *or* reimbursement of any engineering, inspection, legal, consultants' *or* paying agents' fees relating *or* incidental to:

7 (1) the acquisition, construction *or* improvement of the
8 system *or* any part thereof;

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(2) the authorization, issue or sale of bonds; or

10(3) professional technical services to prepare the technical11specifications for a bid invitation for a Finance, Build, Operate, and12Lease Back (FBOL) to meet the requirements for USEPA compliant13municipal solid waste services on Guam, and for the evaluation of14bids which have been submitted, and to provide its findings and15recommendation to the Governor and the Legislature within one16hundred eighty (180) days from enactment of the Act.

17 (c) for payment of any costs *or* expenses relating to the
18 authorization, issuance *or* sale of bonds;

- 19 (d) for deposit in any one (1) *or* more reserve funds *or* accounts in
 20 lieu of insurance *or* in any working capital fund *or* account *or* contingency
 21 fund *or* account relating to the system;
- (e) for payment of interest on bonds during the projected period of
 acquisition, construction *or* improvement of the system *or* any part thereof
 for the acquisition, construction *or* improvement of which such bonds have
 been issued and for a period *not to exceed* three (3) years thereafter;
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(f)

for deposit in any reserve *or* sinking fund; or

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for the payment of any prior bonds or other obligations of the (g) government issued for solid waste management purposes."

3 Section 7. Section 51822 of Article 8 of Chapter 51 of Title 10, Guam 4 Code Annotated, is hereby *amended* to read as follows:

5 Bonds May be Secured by Revenue of the System. An "§51822. 6 indenture may provide that payment of the bonds and the interest thereon 7 shall be secured by a pledge of and lien upon all or any portion of the 8 revenue of the system, subject to any parity lien created or to be created 9 pursuant to Article 9 of this Chapter. Any such pledge and lien shall be 10 valid and binding against all parties in accordance with its terms and have 11 priority against all parties in accordance with its terms from the time the 12 pledge is made, and property so pledged shall immediately be subject to the lien of the pledge without the need for physical delivery, recordation filing 13 14 or other further act. The pledge shall not be subject to Division 9 of Title 13 of the Guam Code Annotated or any successor statute. The revenue of the 15 16 system pledged and thereafter received by the government or by any trustee, 17 depository or custodian shall be deposited in a separate subaccount of the 18 revenue account in the Solid Waste Operations Fund. The indenture by 19 which such pledge is created need not be recorded. All such pledged 20 revenue of the system is hereby appropriated for the purposes of paying the 21 principal and interest on the bonds issued pursuant to this Article.

Pledged revenue released from the lien of the indenture or certificate 22 23 pursuant to which the bonds are issued *shall* be available for any other 24 lawful purpose. If the bonds are secured solely by such a pledge of and lien 25 upon all or a portion of the revenue of the system, then no such bond and no 26 other obligation undertaken by the government under any indenture, lease or other instrument relating to such bond shall be or become a lien, charge or 27

liability against the government of Guam *or* against the *Department or* against any property *or* funds of the government of Guam *or* the *Department, except* to the extent of the pledge of revenue of the system provided by such indenture, lease *or* other instrument. Every such bond *shall* contain a recital on its face stating that it is a limited obligation of the government of Guam and *shall not* be deemed to be secured by the faith and credit of the government of Guam."

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- 8 Section 8. Section 51822.5 of Article 8 of Chapter 51 of Title 10, Guam
 9 Code Annotated, is hereby *added* to read as follows:
- 10 "§51822.5. Bonds May be Secured by Section 30 Revenue. If and 11 to the extent determined by I Maga'lahen Guåhan, all or any part of the 12 revenues derived by the government of Guam under Section 30 of the 13 Organic Act (Section 30 revenue) may be pledged to secure the payment of 14 any bonds issued pursuant to this Article, subject to any previously created 15 lien on or pledge of such Section 30 revenue and to any parity lien created 16 pursuant to Article 9 of this Chapter. Any such pledge shall be valid and 17 binding against all parties in accordance with its terms and have priority 18 against all parties in accordance with its terms from the time the pledge is 19 made, and property so pledged *shall* immediately be subject to the lien of the 20 pledge without the need for physical delivery, recordation, filing, or other 21 further act. The pledge shall not be subject to Division 9 of Title 13 of the 22 Guam Code Annotated or any successor statute. The Section 30 revenue 23 pledged and thereafter received by the government of Guam or by any trustee, depository or custodian shall be deposited in accordance with the 24 25 provisions of the applicable indenture or, if not otherwise provided for in 26 such indenture, in a separate subaccount of the revenue account in the Solid
- 27 <u>Waste Operations Fund. The indenture by which such pledge is created need</u>

1 not be recorded. All Section 30 revenue so pledged is hereby appropriated for the purpose for which it has been pledged. Pledged Section 30 revenue 2 3 released from the lien of the indenture or certificate pursuant to which the bonds are issued shall be available for appropriation for any other lawful 4 Indebtedness issued by the government 5 purpose of the government. 6 pursuant to this Article and that is payable from Section 30 revenue may not be issued in an amount that would cause a violation of the debt limitation 7 8 provisions of Section 11 of the Organic Act."

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9 Section 9. Section 51832 of Article 8 of Chapter 51 of Title 10, Guam
10 Code Annotated, is hereby *amended* to read as follows:

11 "§51832. **Construction Account.** The proceeds from the sale of 12 all bonds authorized by this Article (except for any refunding bonds) shall be deposited to the credit of a Construction Account, which account is 13 14 hereby created within the Solid Waste Operations Fund. The money in the 15 account *shall* be expended in the manner provided by law for any of the 16 purposes authorized by this Article, including any or all of the purposes 17 specified by Title 10, Guam Code Annotated, §51821, and for such other 18 purposes, subject to the restrictions provided by law or by such indenture, as 19 may be authorized by such indenture."

Section 10. Section 51833 of Article 8 of Chapter 51 of Title 10, Guam
Code Annotated, is hereby *amended* to read as follows:

"§51833. Revenue Account. All revenue of the system and, to the
extent provided by an indenture *or* by Article 9 of this Chapter, the Section
<u>30 revenue</u>, *shall* be deposited to the credit of the applicable subaccount of
the Revenue Account, which account is hereby created within the Solid
Waste Operations Fund. The money in such subaccounts may be used for
any of the following purposes in the order of priority set forth in any

1 indenture as provided in Title 10, Guam Code Annotated, §51811(j) or any lease or lease-back as provided in Article 9 of this Chapter: 2 3 (a) to pay principal or interest on any bonds or any other 4 obligations of the *Department*; 5 (b)to pay amounts due and owing under any lease or lease-6 back entered into pursuant to Article 9 of this Chapter; 7 (c)to pay any amounts due and owing under any credit 8 provider reimbursement agreement; 9 (d) to pay the annual system operation and maintenance 10 costs; and 11 (e) for any other purposes of the system, as provided in any 12 indenture or indentures and subject to any restrictions provided by law 13 or any indenture." 14 Section 11. Section 51837 of Article 8 of Chapter 51 of Title 10, Guam Code Annotated, is hereby *amended* to read as follows: 15 16 "§51837. Credit Enhancement. I Maga'lahen Guåhan is hereby 17 authorized to enter into such contracts or agreements, on behalf of the 18 government, with such banks, insurance companies or other financial 19 institutions as I Maga'lahen Guåhan determines are necessary or desirable 20 to improve the security and marketability of the bonds. Such contracts or 21 agreements may contain an obligation to reimburse, with interest, any such 22 banks, insurance companies or other financial institutions for advances used 23 to pay principal of or interest on the bonds and to indemnify any such banks, 24 insurance companies or other financial institutions for costs and expenses incurred in connection with any such advance. Any such reimbursement 25 26 obligation and any other obligations of the government under such contracts 27 or agreements shall may be secured by a pledge of the pledged revenue-of

т. х. 5-е т. т. the system, but *only if* and to the extent that <u>such</u> revenue of the system has been pledged to the bonds. In the event that the bonds *shall* constitute the valid and binding general obligations of the government pursuant to Title 10, Guam Code Annotated, §51823, any such <u>reimbursement</u> obligations *shall* be general obligations of the government of Guam and any such advance, *if* necessary, *shall* be treated for Organic Act purposes as creating an obligation issued to refund the bonds.

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8 Any reimbursement agreement may include a provision that the 9 obligations of the government under the agreement *shall* be secured by all *or* 10 by part of pledged revenue; provided that, at the time of execution and 11 delivery of each such agreement, any such provision *shall* be in compliance 12 with and *shall not* violate *or* breach any provision of any indenture, lease *or* 13 other instrument then in effect to which the government *or* the *Department* 14 is a party."

15 Section 12. Section 51843 of Article 8 of Chapter 51 of Title 10, Guam
16 Code Annotated, is hereby repealed.

17 Approval of Government of Guam Solid Waste Section 13. Management System Bonds. I Liheslaturan Guåhan, pursuant to §50103 of 18 19 Title 12, Guam Code Annotated, and §51803 of Title 10, Guam Code Annotated, 20 hereby approves the issuance and sale by the government of bonds pursuant to 21 Article 8, Chapter 51, Title 10, Guam Code Annotated (the Act), in one (1) or 22 more series or issues (together with any related reimbursement obligations); 23 provided that the issuance, terms and conditions of the bonds, the indenture or certificate pursuant to which the bonds are to be issued, and any reimbursement 24 agreements shall have been approved by the Guam Public Utilities Commission, 25 26 and *further provided* that such bonds shall have, together with any lease-back 27 obligations issued pursuant to Article 9, Chapter 51, Title 10, Guam Code

1 Annotated, an aggregate principal amount not to exceed Two Hundred Two Million Four Hundred Twenty-five Thousand Dollars (\$202,425,000). Such bonds 2 3 shall be issued solely to pay, or reimburse the government for the payment of, the 4 costs of the closure of the Ordot Dump and the construction of the new landfill, or 5 to refund any other prior obligations of the government issued for any of such system purposes, to fund any necessary reserves relating to such bonds, to pay 6 7 costs of issuance of such bonds, or for any combination of such system purposes 8 for which bonds may be issued and secured as provided in this Article. Such bonds shall have a final maturity not later than 2042, shall bear interest at such 9 10 rate or rates and shall be sold for such price or prices as shall result in a yield to 11 the bondholders not exceeding nine percent (9%) per annum, and shall be issued 12 and sold in the manner, for the purposes and subject to the requirements and 13 limitations provided in Article 8, Chapter 51, Title 10, Guam Code Annotated.

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This approval is intended to *supersede* and *replace* the approval, contained in Section 3 of Public Law 30-1, by *I Liheslaturan Guåhan* of the issuance and sale by the government of bonds pursuant to Article 8, Chapter 51, Title 10, Guam Code Annotated, as enacted by said Public Law 30-1, which prior approval is hereby repealed.

Section 14. Amendment of Provisions Relative To The Valuation Of Property Subject To Real Property Taxation.

- (a) §24102(f) of Article 1, Chapter 24, Division 2 of Title 11, Guam Code
 Annotated, is hereby *amended* to read as follows:
- 23 "§24102(f). Value, full cash value, fair market value, and cash value
 24 mean <u>ninety percent (90%)</u> seventy percent (70%) of the appraised value;
 25 appraised value means the amount at which property would be taken in
 26 payment of a just debt from a solvent debtor as determined by the last
 27 completed valuation conducted pursuant to §24306, Title 11, Guam Code

Annotated, as amended by the annual adjustments mandated in this Chapter."

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(b) §24103 of Article 1, Chapter 24, Division 2 of Title 11, Guam Code Annotated, is hereby *amended* to read as follows: 4

5 "§24103. Levy. There is hereby levied on all land property in Guam a 6 yearly tax at the rate of seven-seventy seconds one-eighth percent (1/8%) (7/72%) of the value thereof and seven-eighteenths one half-percent (1/2%)7 8 (7/18%) of the value of the improvements thereon. Such tax shall be 9 assessed and collected in the manner prescribed in this Chapter. All proceeds 10 derived by the government under any provision of this Chapter shall be 11 deposited in the Treasury of Guam to the credit of the General Fund."

12 Section 15. §1512.1(c) of Title 5, Guam Code Annotated, is hereby 13 *amended* to read as follows:

14 "§1512.1(c). Valid and Binding. The bonds authorized by this 15 Section *shall* constitute the valid and binding general obligations of the 16 government of Guam. The government of Guam pledges its full faith and 17 credit and its Section 30 revenues for the punctual payment of both principal 18 of and interest on the bonds and covenants that there shall be collected 19 annually in the same manner and at the same time as government revenue for 20 other purposes is collected, such sum as is required to pay the principal of 21 and interest on the bonds. There are hereby appropriated from the General 22 Fund such sums as may be necessary in each year to equal the amount of 23 money necessary to pay the principal and interest on such bonds. The certificate or indenture shall require interest only payments for Fiscal Years 24 25 2009 and 2010 and *shall not* require bond principal payments until after such 26 Fiscal Years. All officers charged by law with any duty in the collection of 27 the revenues of the government from which debt service on the bonds will be

1 payable *shall* do every lawful thing necessary to collect such sum. The validity of any such bonds shall not be affected by the validity or regularity 2 3 of any proceedings for the payment of the General Fund expenses paid or to 4 be paid with the proceeds of the bonds.

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Section 16. Subsection 1512.1(i) of Title 5, Guam Code Annotated, is hereby amended to read as follows:

7 "(i) Use of Proceeds from the Sale of the Bonds. The proceeds from 8 the sale of the bonds shall be used and are hereby appropriated to (i) pay the 9 General Fund expenses described below in this Subsection, (ii) establish 10 necessary reserves, (iii) pay expenses relating to the authorization, sale and 11 issuance of the bonds, including, without limitation, printing costs, costs of 12 reproducing documents, credit enhancement fees, underwriting, legal, 13 financial advisory and accounting fees and charges, fees paid to banks or 14 other financial institutions providing credit enhancement, costs of credit 15 ratings and other costs, charges and fees in connection with the issuance. 16 sale and delivery of the bonds, and (iv) fund capitalized interest on the bonds 17 for a period ending not later than thirty (30) months after their issuance. The 18 General Fund expenses authorized to be paid with the proceeds of the bonds 19 are as follows and shall be paid in the following order of priority:

20 (1) Cost of Living Adjustment (COLA) to discharge finally 21 and permanently the obligations of the government incurred pursuant 22 to the settlement agreement entered into between the Government of Guam and the COLA Class as ordered by the Judgment in Rios v. 23 24 Camacho, Superior Court Case No. SP0206-93: \$92,000,000;

25 (2) 2006 and prior year individual and corporate tax refunds 26 including interest, if any, thereon and individual tax refunds shall be 27 paid first: \$112,000,000;

(3) Health Care Capital Improvement Projects at the Guam 1 2 Memorial Hospital: \$11,000,000; 3 (4) amounts past due as contributions to the Government of 4 Guam Retirement Fund, including interest, if any, thereon, on behalf 5 of the following: 6 (a) Guam Memorial Hospital: \$14,953,216 7 (b) Guam Public School System: \$16,867,640. 8 Total \$246,820,856 9 Payments made pursuant to this Subsection shall apply to any other 10 appropriations for the same items and shall not constitute double appropriations. Upon the issuance of the bonds authorized by this Section, I Maga'lahi is 11 authorized to reprogram to pay costs of a new landfill the following amounts from 12 13 the following priority categories, with the balance of the respective priority category to be used for its original purpose prior to the use of such bond proceeds 14 for the landfill from any subsequent category: (X) up to Seven Million Dollars 15 16 (\$7,000,000) of the amount provided for payment of the COLA, (Y) up to Seven Million Dollars (\$7,000,000) of the amount provided for payment of tax refunds, 17 and (Z) up to Six Million Dollars (\$6,000,000) from the amount provided for 18 19 Guam Memorial Hospital; and *further provided*, that the proceeds of the first 20 revenue bonds or other obligations issued by the government to finance the costs 21 of the new landfill shall be used to reimburse the General Fund, whereupon such 22 reimbursement amounts shall be used to pay the General Fund expenses listed in 23 subparagraphs (1) through (3) of this Subsection in amounts not exceeding the 24 amounts reprogrammed."

Section 17. Amendment Relative To The Pledge Of Section 30 Revenues
To Secure High School Lease-Leaseback Financing. §58A109 of Chapter 58A,
Division 5 of Title 5, Guam Code Annotated, is hereby amended to read as

1 follows:

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2 "§58A109. Pledge of Section 30 Revenues. Rental payments under 3 the Lease and the Lease-Back may be secured by a pledge or other reservation of revenues received by or on behalf of the government of Guam 4 5 from the United States of America pursuant to Section 30 of the Guam Organic Act (48 U.S.C.A. Section 1421h). Any pledge or reservation of 6 Section 30 revenues authorized by the Act shall be subordinate only to the 7 8 existing lien securing the Government of Guam Limited Obligation (Section 9 30) Bonds, Series 2001A.

10 Any such pledge or reservation authorized hereunder shall be valid and binding from the time the pledge or reservation is made and shall be 11 limited to Nine Million Eight Hundred Twenty-five Thousand Dollars 12 (\$9,825,000) per year during the Lease-Back Period. The Section 30 13 14 revenues pledged or reserved and thereafter received by the government of 15 Guam or by any trustee, depository or custodian shall be deposited in a 16 separate account and *shall* be immediately subject to such reservation or the lien of such pledge without any physical delivery thereof or further act, and 17 such reservation or the lien of such pledge shall be valid and binding against 18 19 all parties having claims of any kind in tort, contract or otherwise against the government of Guam or such trustee, depository or custodian, irrespective 20 21 of whether the parties have notice thereof. The instrument by which such 22 pledge or reservation is created need not be recorded."

Section 18. Severability. *If* any provision of this Act *or* its application to any person *or* circumstance is found to be invalid *or* contrary to law, such invalidity *shall not* affect other provisions *or* applications of this Act which can be given effect without the invalid provisions *or* application, and to this end the provisions of this Act are severable.